

## Corporate elites and states after financialization

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CRESC Seminar: Studying Elites  
University of Manchester  
24 April 2009



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## The golden era of the US corporate elite

“Any President who wants to run a prosperous country depends on the corporation at least as much as—probably more than—the corporation depends on him. His dependence is not unlike that of King John on the landed barons of Runnymede, where Magna Carta was born.”

*Fortune magazine, 1952*

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THE WALL STREET JOURNAL  
WSJ.com

BUSINESS | FEBRUARY 28, 2009

### Citi, U.S. Reach Accord on a Third Bailout

*Government Puts Itself on Hook for More Losses; Stake of Up to 36% Stops Short of Nationalization*

By DAVID ENRICH and DEBORAH SOLOMON

Citigroup Inc. and the federal government agreed to a third rescue that will give U.S. taxpayers as much as 36% of the bank but expose their ownership stake to greater risk from the recession and housing crisis.

Friday's agreement shows how hard the Obama administration is trying to stabilize the U.S. banking industry without a full-fledged nationalization that would wipe out investors and leave the government in charge. But the deal will punish existing shareholders of Citigroup, who will see their stake diluted by 74%, and likely do little to change the awkward relationship between federal officials and management of the New York company.

Government officials don't see the latest agreement with Citigroup as a template for other rescues, though bank stocks fell on worries that the agreement will be cloned at other suffering U.S. financial institutions.

According to Citigroup executives, the Treasury Department and other banking regulators didn't try to squeeze new concessions from the New York bank. For example, the company wasn't pushed to make more loans, rein in foreclosures or curb executive pay beyond previously agreed or required levels, these people said.

Over the past several days, Treasury Secretary Timothy Geithner and other government officials discussed whether to require the removal of Citigroup Chief Executive Vikram Pandit, according to a person familiar with the discussions. But government officials concluded it was impractical to oust him, partly because of a lack of strong potential successors. A boardroom shake-up already is in motion, largely due to pressure from the Fed.

THE WALL STREET JOURNAL  
WSJ.com

BUSINESS | MARCH 30, 2009

### Government Forces Out Wagoner at GM

*Most of Board Gone, Too, After Threat to Withhold Bailout Cash; Chrysler Urged to Make Fiat Deal; U.S. Says Bankruptcy an Option*

By NEIL KING JR. and JOHN D. STOLL

The Obama administration used the threat of withholding more bailout money to force out General Motors Corp. Chief Executive Rick Wagoner and administer harsh medicine to Chrysler LLC, marking one of the most dramatic government interventions in private industry since the economic crisis began last year.

The administration's auto team announced the departure of Mr. Wagoner on Sunday. In a summary of its findings, the task force added that it doesn't believe Chrysler is viable as a stand-alone company, and suggested that the best chance for success for both GM and Chrysler "may well require utilizing the bankruptcy code in a quick and surgical way."

The move also indicates that the Treasury Department intends to wade more deeply than most observers expected into the affairs of the country's largest and oldest car company.

After over a month of analysis, the administration's auto task force determined that neither company had put forward viable plans to restructure and survive. The verdict was gloomier for Chrysler. The government said it would provide Chrysler with capital for 30 days to cut a workable arrangement with Fiat SpA, the Italian auto maker that has a tentative alliance with Chrysler.

If the two reach a definitive alliance agreement, the government would consider investing up to \$6 billion more in Chrysler. If the talks fail, the company would be allowed to collapse.

## Research question:

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~~WTF??~~

How have the links between corporate elites and the state evolved in the US?

What part does “financialization” play?

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## Outline of the talk

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- Industry and finance capitalism in the early 20<sup>th</sup> century
- The evolution of local and national elite networks
- The rise of market-based finance and the end of “bank hegemony”
- Dense elite networks: conspiracy, or something more benign?
- Finance turns states from sovereigns to vendors
- Bespoke tailors, or prêt-à-porter?

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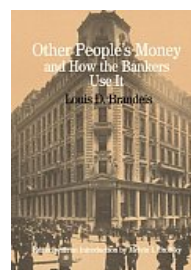
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Industry and finance capitalism  
in the early 20<sup>th</sup> century

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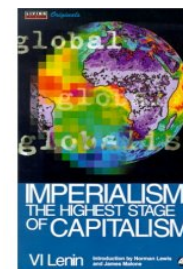
## Social critics have linked bank-based corporate networks to economic control for a century

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Louis Brandeis, 1914

“The practice of interlocking directorates is the root of many evils. It offends laws human and divine....It is the most potent instrument of the Money Trust”



V.I. Lenin, 1916

“A very close personal union is established between the banks and the biggest industrial commercial enterprises...through the appointment of bank directors to the Supervisory Boards of industrial and commercial enterprises, and vice versa ”

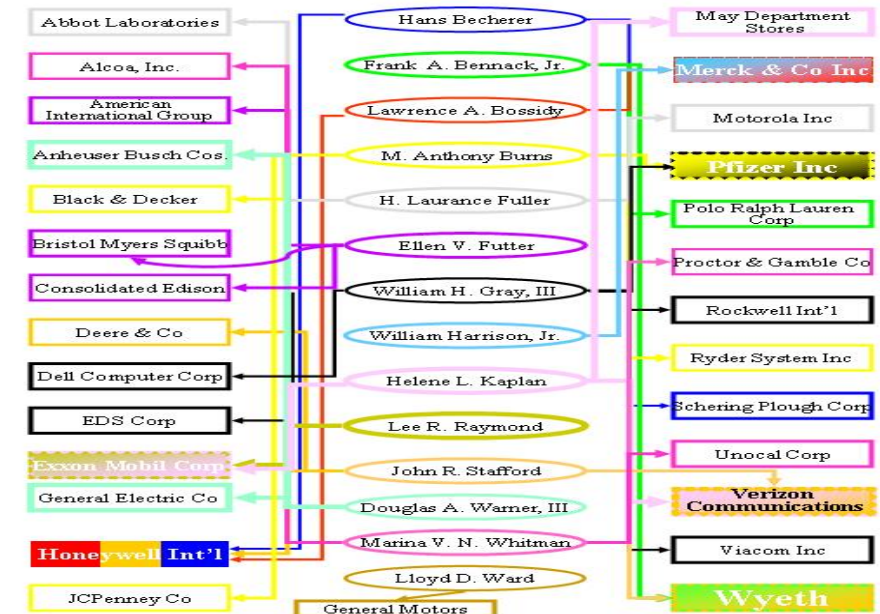
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## On the verge of World War I, three American banks held dominant positions in the corporate network

- In 1912, **JP Morgan**'s partners collectively held 72 directorships on 47 corporate boards
- **First National** of New York executives served on 49 boards
- **National City Bank** executives served on 48 boards
- 1914: in the face of populist pressure and imminent legislation, JP Morgan's men resigned directorships in 30 of their "subject" companies

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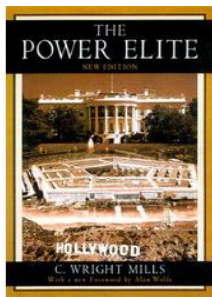
## JP Morgan Chase board, 2001: plus ça change...



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## Mid-century theorists linked business networks explicitly to political power

**C. Wright Mills, 1956**

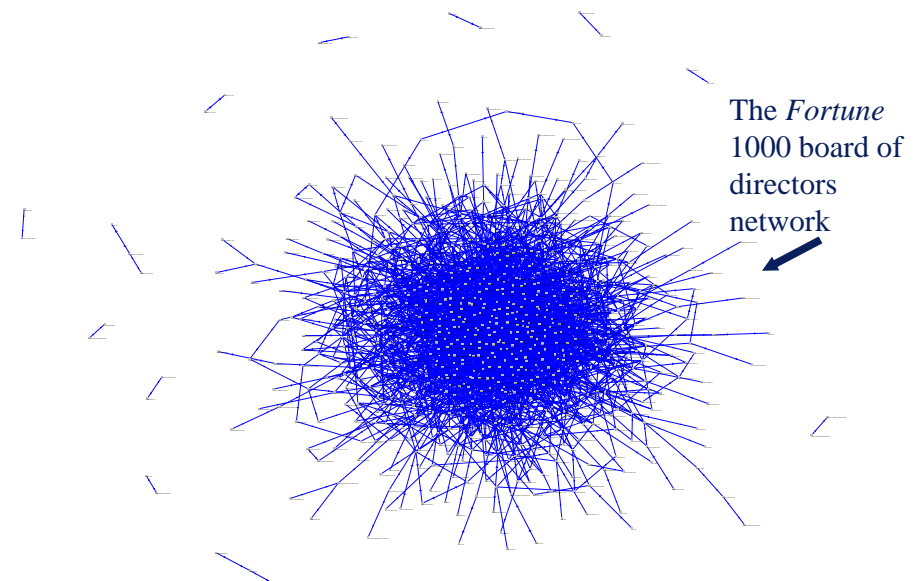


"By the *power elite*, we refer to those political, economic, and military circles which, as an intricate set of overlapping cliques, share decisions having at least national consequences"

"As an elite, it is not organized, although its members often seem to know one another, seem quite naturally to work together, and share many organizations in common."

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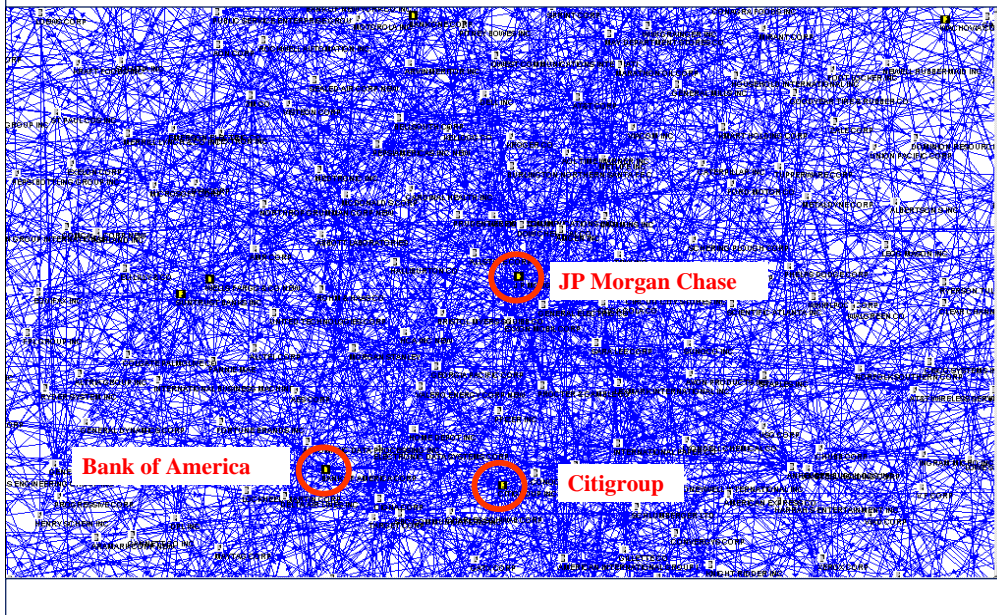
## Network analysis shows that corporate elites really do all know each other...



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## ...and banks sit somewhere in the middle



## The evolution of local and national elite networks

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## The 1920s stock market boom dispersed ownership in the largest US corporations

- Corporate ownership grew increasingly dispersed during the 1920s as retail investors poured into the stock market
- Number of shareholders in the US
  - 1924: 2.4 million
  - 1927: 5 million
  - 1930: 10 million
- By 1930, 44% of the 200 largest corporations lacked a single large ownership block, according to Berle and Means (1932)

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## Retail investors, AKA “widows and orphans”



See in one of 84,000,000 owners of Bell System securities. They are typical Americans—some young, some middle aged, some old. They live in every part of the nation. One may be a housewife in Pennsylvania. Another a physician in Oregon—a clerk in Illinois—an engineer in Texas—a merchant in Massachusetts—a miner in Nevada—a stenographer in Missouri—a teacher in California—or a telephone employee in Michigan.

For the most part, Bell System stockholders are men and women who have put aside small sums for saving. More than half of them have held their shares for five

years or longer. More than 650,000 of these \$25,000 security holders own stock in the American Telephone and Telegraph Company—the parent company of the Bell System. More than 125,000 own five shares or less. Over fifty per cent are women. No one owns as much as one per cent of the stock of A. T. & T.

In a very real sense, the Bell System is a democracy in business—owned by the people it serves.

More than 1,000,000 men and women work for the Bell System. One percent of all living pay in this system share of A. T. & T. securities as much as much as national companies in the Bell System.

**BELL TELEPHONE SYSTEM**

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## Our Stockholders

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## The dispersion of ownership and the rise of the “managerial class”

- Dispersed ownership and the rise of professional managers created a new system of “managerialism”
- “The economic power in the hands of the few persons who control a giant corporation is a tremendous force which can harm or benefit a multitude of individuals, affect whole districts, shift the currents of trade, bring ruin to one community and prosperity to another. The organizations which they control have passed far beyond the realm of private enterprise--they have become more nearly social institutions.”

Berle and Means, 1932

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## Did finance become irrelevant?

“Not ‘Wall Street financiers’ or bankers, but large owners and executives in their self-financing corporations hold the keys of economic power”

C. Wright Mills, *The Power Elite* (1956)

And yet...

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## The same New York banks were the most central firms in the national board interlock network for decades

### 1962

1. JP Morgan
2. Chase Manhattan
3. Chemical Bank
4. First National City Bank
5. Southern Pacific Railroad
6. Mellon Bank
7. Manufacturers Hanover
8. AT&T
9. Pennsylvania Railroad
10. Bankers Trust

### 1982

1. AT&T
2. JP Morgan
3. Chase Manhattan
4. Citicorp
5. IBM
6. General Foods
7. Chemical Bank
8. Bankers Trust
9. Manufacturers Hanover
10. Mobil

10 most central public corporations (eigenvector centrality).  
Source: Mintz and Schwartz, 1985 (1962); Davis and Mizruchi, 1999 (1982)

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## In ~ every major city, local corporate executives staffed the boards of local banks...

- **Boston: Bank of Boston**

- Computervision
- Dennison Manufacturing
- General Cinema
- Gillette
- Prime Computer
- Raytheon
- Wyman Gordon

- **Pittsburgh: Mellon Bank**

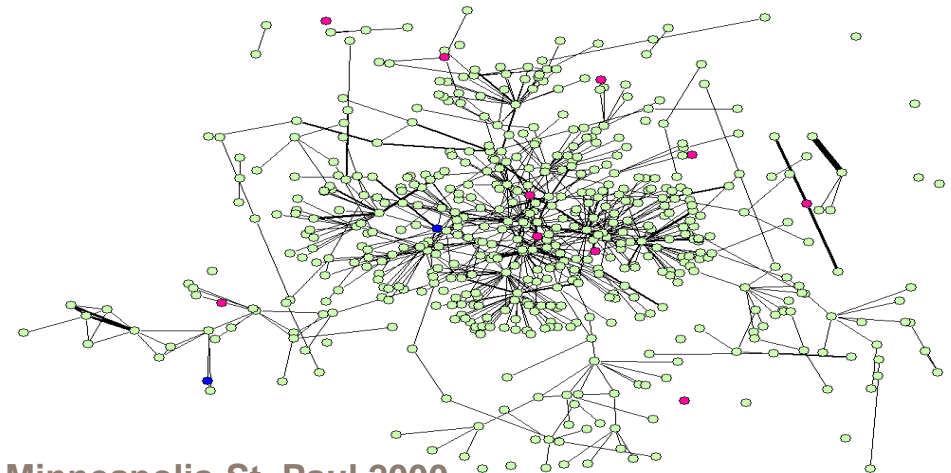
- Air Products
- Allegheny International
- Alcoa
- Joy Manufacturing
- PPG Industries
- Quaker State Oil
- Sperry
- US Steel

Data for 1986 from Davis (1991)

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## ...creating relatively dense urban elite networks

- Local Non-profit
- Local Bank



Minneapolis-St. Paul 2000

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## The rise of market-based finance and the end of “bank hegemony”

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## “The coming death of commercial banks,” ca. 1991

- Indicators of decline in traditional business included
  - Industry contraction: number of banks dropped from 12,380 (1980) to 7,926 (1994) due to bank closures and mergers
  - Declining significance of bank loans to corporations: bank loans share of corporate debt dropped from 20.5% (1980) to 14.5% (1994)
  - Alarmist claims by insiders: “The banking industry is dead, and we ought to just bury it” (Dick Kovacevich, CEO of Norwest)
- Reasons for decline include
  - More attractive (lower cost) alternatives for corporate borrowers (commercial paper, equity markets, etc.)
  - More attractive (higher return) alternatives for depositors (mutual funds, money market accounts, pension plans, etc.)

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## Q: What is the date of this article?

The New York Times  
nytimes.com

### Dingell's Sweeping Claims About Citicorp's Solvency

By MICHAEL QUINT

In a sweeping accusation that was quickly repudiated by a top banking regulator, Representative John D. Dingell asserted yesterday that Citicorp was "technically insolvent" and "struggling to survive."

The claims by Representative Dingell, Democrat of Michigan, were made at a hearing of the House Energy and Commerce Committee's Subcommittee on Telecommunication and Finance about granting banks authority to enter new businesses.

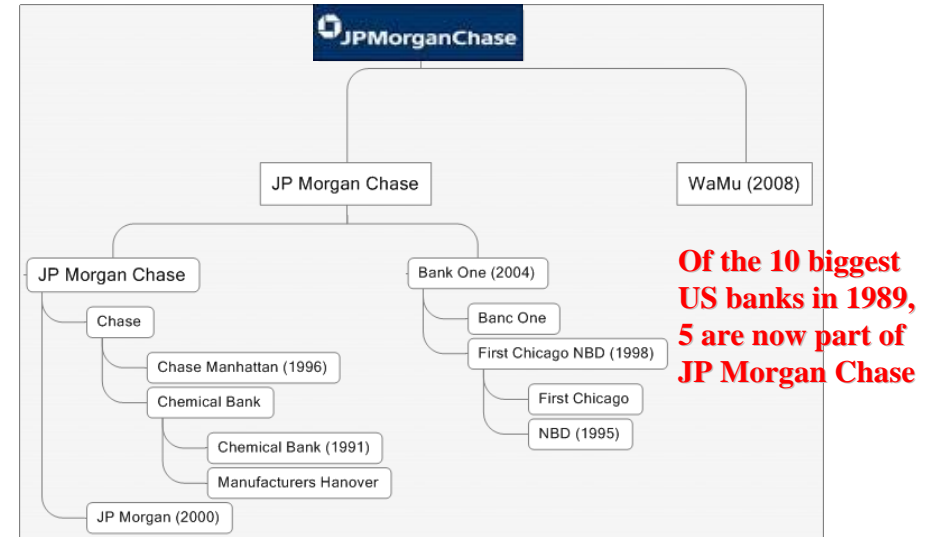
Mr. Dingell, who opposes the expansion of bank powers in the securities and insurance businesses, noted that Citicorp had lost money from its effort to expand in overseas securities markets and claimed that those losses had put the company in dire straits. He later asked Treasury Secretary Nicholas F. Brady, who was testifying at the hearing, whether Citicorp had been borrowing heavily from the Federal Reserve. Seidman's View

...plus ça change...

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## Bank consolidation since 1990:

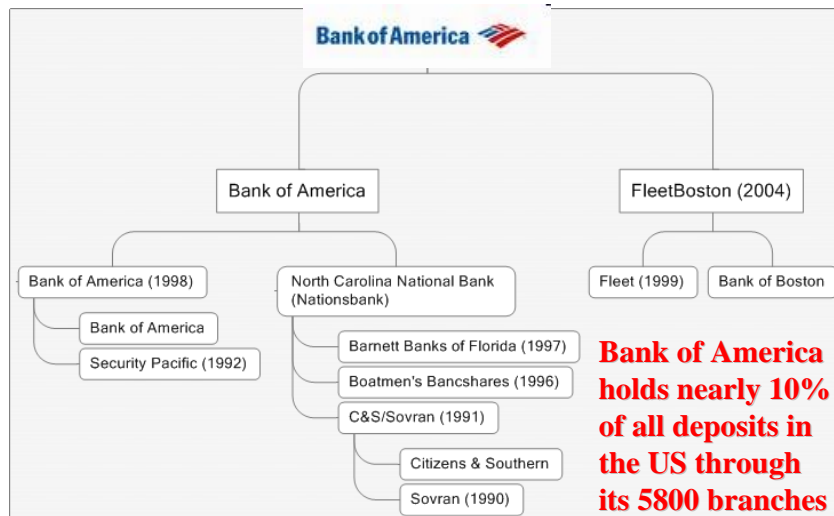
How (almost) every New York-based commercial bank became JP Morgan Chase



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## Bank consolidation since 1990:

How North Carolina National Bank became Bank of America



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## Bank consolidation and centrality:

Most central firms, 1962-2002

1962

1. JP Morgan
2. Chase Manhattan
3. Chemical Bank
4. First National City Bank
5. Southern Pacific Railroad
6. Mellon Bank
7. Manufacturers Hanover
8. AT&T
9. Pennsylvania Railroad
10. Bankers Trust

1982

1. AT&T
2. JP Morgan
3. Chase Manhattan
4. Citicorp
5. IBM
6. General Foods
7. Chemical Bank
8. Bankers Trust
9. Manufacturers Hanover
10. Mobil

2002

1. Dell
2. Sara Lee
3. Verizon
4. Allstate
5. AMR
6. JP Morgan Chase
7. Pfizer
8. Morgan Stanley
9. Dow Chemical
10. Sears

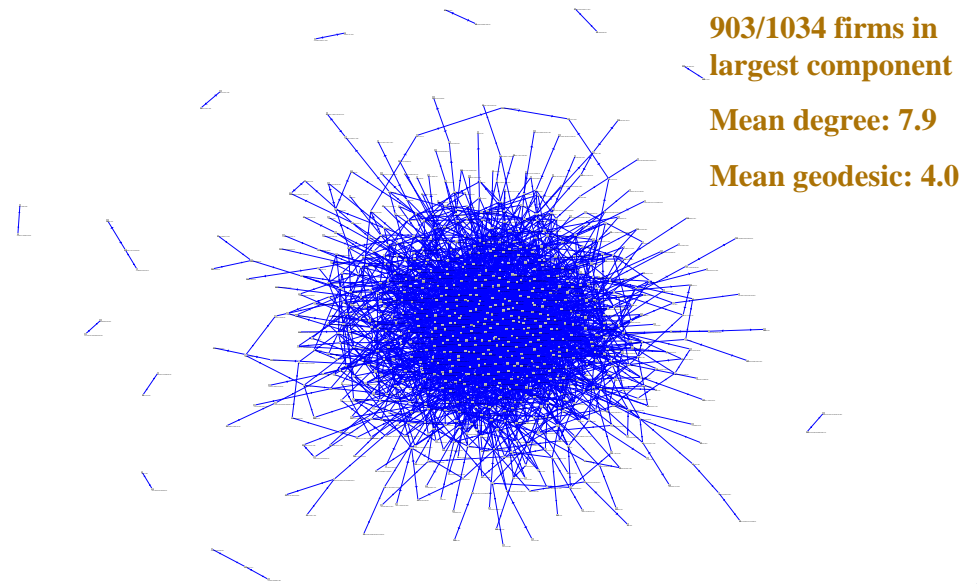
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Why all the elites know each other:  
conspiracy, or something more  
benign?

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## The *Fortune* 1000 in 2003



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## Six degrees of JP Morgan Chase:

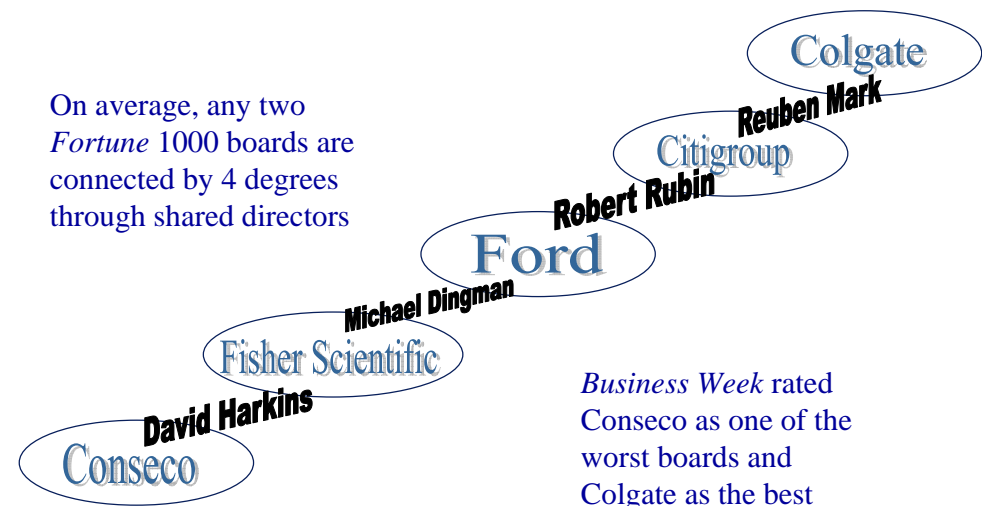
Shortest paths from the Fortune 1000

<u>Chase #</u>	<u>N of firms</u>	<u>Cumulative</u>
1	34	4.5%
2	233	34.1%
3	374	81.8%
4	121	97.2%
5	17	99.4%
6	2	99.6%
7	2	99.9%
8	1	100%

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## From worst to best in four steps

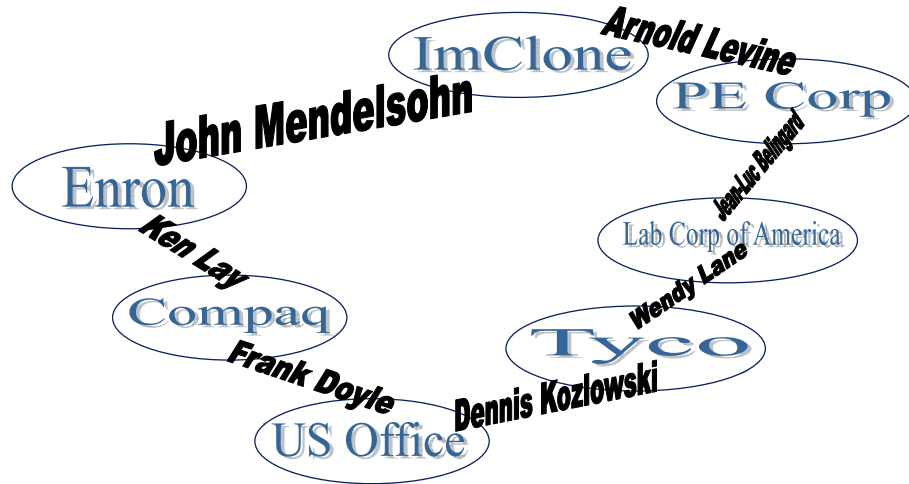
On average, any two  
*Fortune* 1000 boards are  
connected by 4 degrees  
through shared directors



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## From worst to second-worst



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## A benign interpretation of the “small world of the corporate elite”

- Corporate directors really *do* all know each other, or have friends in common, with predictable consequences (contagion of practices; common political views; easier collective action)
- But: because of the “small world effect” and a few regularities in recruiting, this will be true even if all New York banks disappear, all prep schools are closed, and the Bohemian Grove it turned into an anti-globalist training camp by the Ruckus Society
- And: the “inner circle” is heavily populated with women and minorities, not white male bankers

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Finance turns states from  
sovereigns to vendors

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## What do “post-industrial” corporations look like?

**TOMMY HILFINGER**

Headquarters:	Hong Kong
Incorporation:	British Virgin Islands
Annual meeting:	Barbados
Manufacturing:	Mexico and China
Stock listing:	New York Stock Exchange

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- Financially driven
- Attentive to their brand
- Focused on their core competence
- Skilled at outsourcing
- Ties to place are provisional

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Tuvalu receives \$2.2M per year (about 15% of GDP) from VeriSign for the use of its Internet domain name ".tv"


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# THE WALL STREET JOURNAL. ONLINE

September 30, 2004

## **Laundering Queries Focus on Delaware**

By **GLENN R. SIMPSON**  
Staff Reporter of THE WALL STREET JOURNAL  
*September 30, 2004*

WILMINGTON, Del. -- Delaware's corporate-secrecy laws may be making it a haven for foreign criminal groups, prompting prosecutors in Eastern Europe and Russia to flood the Justice Department with requests for help in probes of Delaware shell companies.

In the past four years, law-enforcement agencies in Russia, Hungary and a dozen other nations have made more than 100 formal requests to the Justice Department to go before the U.S. District Court in Delaware to obtain subpoenas to learn more about the companies. In many cases, foreign prosecutors say in their requests that they believe the companies are controlled by or connected to Eastern European criminals who use them to move money into and out of the U.S.

The cases also have connections to U.S. and foreign banks, and are generating concern among top U.S. regulators and law-enforcement officials that crime groups were able to penetrate the U.S. economy despite warning signs such as a \$7-billion money-laundering probe at the **Bank of New York** in 1999.

Delaware allows anonymous incorporation over the Internet for Russian money launderers, making it the Amazon.com of financial crime

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It was 55 years ago Liberia's maritime program opened its doors to the world's shipping community. Within no time that community responded quickly, and in three months the 29,000dwt tanker World Peace, a large vessel by the standards of her day, had become the first ocean going merchant vessel to fly Liberia's star and stripes. Those 55 years have seen the fleet grow until today it stands at being one of the largest registries in the world.

Today's position has as its foundation the high standards set and maintained during those 55 years. Liberia has often led the world in introducing new standards of safety and in implementing new international codes and conventions, and the flag is recognized as being the Premier of the open registry. The registry has a reputation for quality, efficiency, safety, and service. Liberia also offers one of the most convenient, efficient, and tax effective offshore corporate registries in the world.

Administration is being updated to become more efficient and legislation is being reviewed in our efforts to make Liberia still more attractive to the ship owner without losing sight of the high standards we have set. The registry has offices in Vienna, Virginia, USA, New York, Piraeus Greece, Hong Kong, London, Monrovia, Zurich and Tokyo.

**Contact Us:**  
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## How is the US government like Nike?

**OFFICE OF  
MANAGEMENT AND BUDGET**

DOCID: fpub070.105  
[[Page 236]]

FEDERAL ACTIVITIES INVENTORY REFORM ACT OF 1998

An Act

To provide a process for identifying the functions of the Federal Government that are not inherently governmental functions, and for other purposes. <<NOTE: Oct. 10, 1998 - [S. 314]>>

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, <<NOTE: Federal Activities Inventory Reform Act of 1998, 31 USC 501 note.>>

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Federal Activities Inventory Reform Act of 1998".

**SEC. 2. <<NOTE: Records.>> ANNUAL LISTS OF GOVERNMENT ACTIVITIES NOT INHERENTLY GOVERNMENTAL IN NATURE.**

(a) <<NOTE: Deadline.>> Lists Required.—Not later than the end of the third quarter of each fiscal year, the head of each executive agency shall submit to the Director of the Office of Management and Budget a list of activities performed by Federal Government sources for the executive agency that, in the judgment of the head of the executive agency, are not inherently governmental functions. The entry for an activity on the list shall include the following:

- (1) The fiscal year for which the activity first appeared on a list prepared under this section.
- (2) The number of full-time employees (or its equivalent) that are necessary for the performance of the activity by a Federal Government source.
- (3) The name of a Federal Government employee responsible for the activity from whom additional information about the activity may be obtained.

(b) OMB Review and Consultation.—The Director of the Office of Management and Budget shall review the executive agency's list for a fiscal year and consult with the head of the executive agency regarding the content of the final list for that fiscal year.

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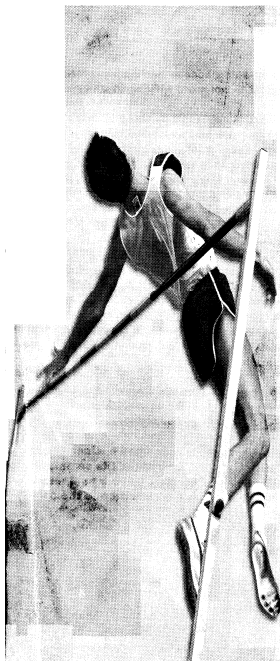
## Government tasks that can be (and have been) outsourced in the US

- Operating prisons
- Collecting taxes
- Hiring other contractors and investigating charges of contractor fraud
- Interrogating prisoners at Abu Ghraib
- “Aggressively” protecting diplomats:  
“We cannot operate without private security firms in Iraq.  
If the contractors were removed, we would have to leave Iraq.”  
-Patrick F. Kennedy, Under-Secretary of State for Management

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## States today: Bespoke tailors, or prêt-à-porter?

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One of the world's most service oriented economies, Hong Kong offers a **world-class regulatory regime**, transparent business practices, and a level playing field.

With manufacturing operations now dispersed across Asia, Hong Kong has evolved into *the financial, management, transport and logistics hub* for the Chinese mainland and the wider region.

With change sweeping Asia's economies, Hong Kong continues to offer a **stable currency** and a **sound business environment**.

As the stakes are raised higher and higher in the global economy, these are winning attributes.



香港貿易發展局  
Hong Kong Trade Development Council